



Journey 2040



A Long-range
Transportation Plan
FOR GRAND ISLAND



GIAMPO

OLSSON[®]
ASSOCIATES

Vireo

Contents

Chapter 1 INTRODUCTION	1
Federal Transportation Planning Process	1
1.1 Grand Island Area Metropolitan Planning Organization (GIAMPO).....	2
Responsibilities	3
Organization.....	3
GIAMPO Policy Board.....	3
Technical Advisory Committee	3
1.2 Journey 2040.....	5
Plan Requirements.....	5
Plan Consistency	5
1.3 Plan Adoption	5
Implementation Procedures	6
Amendments and Revisions.....	6
Updates	6
1.4 Plan Organization	6
1 – Introduction	6
2 – Growth and Forecasts	6
3 – Goals, Objectives, and Performance Measures.....	7
4 – Existing Transportation System.....	7
5 – Analyze Transportation System.....	7
6 – Public Involvement	7
7 – Financial Plan.....	7
8– Environmental Review.....	7
9– Recommended Plan.....	7
Chapter 2 GROWTH AND FORECASTS	8
2.1 History	8
2.2 Existing Demographic Data	8
Population Change.....	8
Race/Ethnicity	10
Age	10
Income	12
2.3 Future Demographic Data	12

Population and Households	12
Future Employment.....	16
Chapter 3 GOALS, OBJECTIVES, AND PERFORMANCE MEASURES.....	22
3.1 National Transportation Goals	22
3.2 FAST Act Planning Factors	23
3.3 Journey 2040 Goals and Objectives	24
Goal 1: Increase Safety and Efficiency of Transportation System	24
Goal 2: Improve Vehicle Mobility and Connectivity.....	25
Goal 3: Provide accessibility to destinations for all population groups	26
Goal 4: Environmental protection and the preservation of important natural assets.....	26
Goal 5: Further the health and well-being of all residents in the region.....	27
Chapter 4 EXISTING TRANSPORTATION SYSTEM.....	28
4.1 Streets and Highways.....	28
Functional Classification.....	28
Access Control.....	32
Pavement Type and Condition	34
Traffic Volume.....	36
Congestion/LOS.....	38
Safety Analysis	41
Bridges.....	47
4.2 Rail.....	49
4.3 Freight.....	52
Freight Analysis Framework (FAF) Data	52
Export in Grand Island	56
Freight Network in Grand Island.....	57
4.4 Transit	60
Public Transportation Service	60
Intercity Transportation	62
Transit Dependent Demographics.....	64
4.5 Bicycle & Pedestrian Network.....	68
Definitions of Types of Facilities	73
Facilities.....	77
Scenic Bicycle Byways.....	79

4.6 Aviation	79
Central Nebraska Regional Airport.....	79
Existing Facilities.....	80
Chapter 5 ANALYZE TRANSPORTATION PROJECTS	84
5.1 Committed Projects	84
5.2 Travel Forecasts.....	86
5.3 Future Roadway Scenarios	89
Future Year Safety and Efficiency Network	89
Future Year Connectivity	93
5.4 Analysis of Scenario Projects	99
Safety and Efficiency Scenario Evaluation	99
Future Year Connectivity Evaluation	101
5.5 Accessibility Scenario	104
Public Transit	104
Bicycle and Pedestrian.....	106
Recommended Projects	108
Chapter 6 PUBLIC INVOLVEMENT	109
Stakeholders Engaged.....	109
Survey.....	115
Chapter 7 FINANCIAL CAPACITY.....	118
7.1 Local Revenues.....	118
Property Tax	119
Sales and Use Tax.....	119
Motor Vehicle Tax	119
7.2 State Funding	120
Highway Allocation Funds	120
Motor Vehicle Fee	120
Build Nebraska Act.....	121
LB-610	121
Federal Funds Purchase Program	121
7.3 Federal Funding	121
National Highway Performance Program (NHPP) Funds.....	122
Surface Transportation Block Grant Program (STP) Funds.....	122

Congestion Mitigation and Air Quality (CMAQ) Funds.....	122
Highway Safety Improvement Program (HSIP) Funds.....	122
Transportation Alternatives Program (TAP).....	123
7.4 Federal Transit Funding.....	123
Federal Transit Assistance (Title 49).....	123
Metropolitan Planning Program (Section 5303) and Statewide Transportation Planning Program (Section 5304) /FAST Section 3003 Metropolitan & Statewide Transportation Planning.....	123
Urbanized Area Formula Program (Section 5307 and 5340)/ FAST Sections 3004 and 3016.....	124
Capital Investment Program (Section 5309)/FAST Section 3005.	124
Enhanced Mobility of Seniors and Individuals with Disabilities (Section 5310)/FAST Act Section 3006.....	125
Non-Urbanized Area Formula Program (Section 5311)/FAST Act Section 3007.	125
Bus and Bus Facilities (Section 5339)/FAST Act Section 3017.	125
State Transit Assistance (STA).	125
7.5 Available Funding	126
7.6 Additional Sources of Funding During the Planning Period.....	129
Build Nebraska Act.....	129
Bonds.....	129
Sales and Use Tax.....	129
TIGER Funds.....	129
Railroad Transportation Safety District.....	129
Chapter 8 ENVIRONMENTAL REVIEW.....	130
8.1 Connection to LRTP Goals	130
8.2 Impacts.....	130
Noise.....	131
Historical and Cultural Resources	131
Environmental Justice	131
Air Quality	133
Endangered and Threatened Species.....	133
Parklands, Recreational Areas and Wildlife Refuges.....	134
Water Resources	134
Chapter 9 RECOMMENDED TRANSPORTATION PLAN	138
9.1 Process to Identify Fiscally Constrained Projects.....	139

Available Funds	139
Committed Costs.....	140
Operation & Maintenance & Reconstruction Costs.....	141
9.2 Project Priority Process	142
Project Evaluation	142
Public Input	142
9.3 Fiscally Constrained Project Plan	143
Assumptions	143
Public Transportation	143
9.4 Projects Not Fiscally Constrained	144
9.5 Implementation	144

Figures

Figure 1-1: Grand Island Metropolitan Planning Area (MPA).....	4
Figure 2-1: Hall County Population Change (1990 - 2014).....	9
Figure 2-2: Grand Island Age Pyramid (2013).....	11
Figure 2-3: Hall County Age Pyramid (2013).....	11
Figure 2-4: Residential Future Land Use.....	13
Figure 2-5: Future Household Distribution.....	13
Figure 2-6: New Households 2025.....	14
Figure 2-7: New Households 2040.....	15
Figure 2-8: Hall County Future Socio-Economic Forecast.....	17
Figure 2-9: Future Commercial Land Uses.....	19
Figure 2-10: Employment Density 2025	20
Figure 2-11: Employment Density 2040	21
Figure 4-1: Relationship between Mobility and Access on Roadways	30
Figure 4-2: Federal Functional Classification	31
Figure 4-3: Existing Pavement Condition in Grand Island MPO Area (2014).....	35
Figure 4-4: Daily Traffic Count in Grand Island MPA.....	37
Figure 4-5: Description of Different Levels of service	38
Figure 4-6: Existing Level of Congestion on the Street System	40
Figure 4-7: Crashes by Type.....	42
Figure 4-8: Crash Locations in Grand Island MPA	43
Figure 4-9: Crash by Severity.....	44
Figure 4-10: Crashes by Time of Day.....	45
Figure 4-11: Crashes by Road Condition	46
Figure 4-12: Existing Bridge Condition in Grand Island MPA.....	48
Figure 4-13: Rail Network in Grand Island.....	50
Figure 4-14: FAF Truck Tonnage Assignment Grand Island Regional Road Network – 2007.....	54
Figure 4-15: FAF Truck Tonnage Assignment Grand Island Regional Road Network - 2040	55
Figure 4-16: Annual Growth in Goods Exports (Grand Island).....	56

Figure 4-17: Grand Island Freight Network Map.....	58
Figure 4-18 Average Daily Truck Counts from Statewide ADT Map	59
Figure 4-19: Indicators of Market Need for Transit	67
Figure 4-20: Bicycle and Pedestrian Propensity	72
Figure 4-21 South Locust and Fonner Park Road	74
Figure 4-22 3765 South Locust Street.....	74
Figure 4-23 John Brownell Trail	74
Figure 4-24 Example of Shared Streets	75
Figure 4-25 Example of Paved Shoulders	75
Figure 4-26 Example of Bike Lane	75
Figure 4-27 Buffered Bike Lane	75
Figure 4-28 Example of Multi-Use Trail	76
Figure 4-29 Example of Multi-Use Trail	76
Figure 4-30 Example of Cycle Track	76
Figure 4-31 Example of Sidewalk.....	76
Figure 4-32: Recreational Trails in Grand Island 2012	78
Figure 4-33: Air Lines in Grand Island.....	80
Figure 4-34: Airplane Enplanement Increase from 2003 to 2014.....	82
Figure 5-1: Committed Projects.....	85
Figure 5-2: Traffic Congestion on Year 2025 Existing Plus Committed Network.....	87
Figure 5-3: Traffic Congestion on Year 2040 Existing Plus Committed Network.....	88
Figure 5-4: Safety and Efficiency Projects (Intersections)	90
Figure 5-5: Safety and Efficiency Projects – Street Segments.....	92
Figure 5-6: Connectivity Scenario Projects.....	98
Figure 5-7: Travel Time Saved per Day (hours)	103
Figure 5-8: Miles of Travel Saved per Day	103
Figure 5-9: Benefits of Travel Compared to Cost	104
Figure 5-10: Bicycle or Pedestrian Trip Origins from Public Input.....	107
Figure 6-1: Project and Public Involvement Schedule	109
Figure 8-1: Proposed Projects & Environmental Justice Areas.....	136
Figure 8-2: Proposed Projects with Flood Zones, Wetlands & Public Use Areas.....	137
Figure 9-1: Financial Analysis Process	139
Figure 9-2: Fiscally Constrained Plan.....	145
Figure 9-3: Illustrative Projects (Not Included in the Fiscally Constrained Plan)	146

Tables

Table 2-1: Population Growth by Time Period.....	9
Table 2-2: Hall County Historical Population Summary	9
Table 2-3: Population by Ethnicity	10
Table 2-4: Household Income Summary	12
Table 2-5: Future Population and Households Summary	13
Table 2-6: Projected Regional and Statewide Long-Term Job Growth by Industry	16
Table 2-7: Hall County Future Socio-Economic Forecast Summary	17
Table 2-8: Industry Employment Forecast for Grand Island (Hall County) 2013 to 2040	18
Table 3-1: Comparison of Journey 2040 Goals with FAST Act Planning Factors	24

Table 3-2: Goal 1 Performance Measures.....	25
Table 3-3: Goal 2 Performance Measurements.....	25
Table 3-4: Goal 3 Performance Measures.....	26
Table 3-5: Goal 4 Performance Measures.....	27
Table 3-6: Goal 5 Performance Measures.....	27
Table 4-1: General Federal Functional Classifications	29
Table 4-2: Functional Classification Miles (Grand Island MPA)	30
Table 4-3: Access Control Policy to the State Highway System in Nebraska	33
Table 4-4: Pavement Condition Rating Scores.....	34
Table 4-5: Volume-Capacity Ratio Ranges for Roadway LOS.....	39
Table 4-6: LOS Criteria for Signalized Intersection.....	41
Table 4-7: Calculated Crash Rates for the Top 10 Intersections	47
Table 4-8: Rail Lines in Grand Island	49
Table 4-9: Grade Crossing Exposure Factor Calculation.....	51
Table 4-10: Domestic Freight Shipment Distribution by Mode in Nebraska	53
Table 4-11: Domestic Mode Distribution for Imported/Exported Goods with Destination/Origin in Nebraska	53
Table 4-12: Top Grand Island Export Industries in 2014	56
Table 4-13 Fleet Information (Senior Citizens Industries, Inc.)	60
Table 4-14 Hall County Public Transportation – Agency Data	61
Table 4-15 Central City Mini Bus – Financial Data	62
Table 4-16 Dashabout Agency Data (FY2010-2014).....	62
Table 4-17: Disabled Population (2013).....	65
Table 4-18: Population over 65 Years (2013).....	65
Table 4-19: Population below the Poverty Level (2013)	65
Table 4-20: Vehicle Ownership by Household (2013).....	66
Table 4-21: Existing Trails.....	77
Table 4-22: Trails under Study	77
Table 4-23: Byways near Grand Island	79
Table 4-24: CNRA Runway Information	81
Table 5-1: Committed Projects.....	84
Table 5-2: Intersection Projects Addressing Efficiency.....	89
Table 5-3: Roadway Projects Addressing Efficiency	91
Table 5-4: Major At-Grade Crossings of the UP and BNSF	94
Table 5-5: Connectivity Scenario Projects.....	97
Table 5-6: Safety and Efficiency Intersection Projects.....	100
Table 5-7: Efficiency Road Segment Priority Listing.....	101
Table 5-8: Connectivity Project Priority Listing	102
Table 7-1: Total Available Roadway Funds (2016-2040).....	127
Table 7-2: Funds Available for New Roadway Projects.....	128
Table 7-3: Transit Revenue and Expenditures (2016-2040)	128
Table 9-1: Total Available Roadway Revenue (2016-2040)	140
Table 9-2: Committed Project Cost	141
Table 9-3: Operation and Maintenance Budget.....	141
Table 9-4: Available Roadway Revenue.....	142
Table 9-5: Fiscally Constrained Project Plan.....	147
Table 9-6: Illustrative Project Plan.....	152